



Legislative Fiscal Bureau

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July 2, 2015

TO: Members
Wisconsin Legislature

FROM: Bob Lang, Director

SUBJECT: Earmark Transparency Report on the Joint Finance Committee's Substitute
Amendments to 2015 AB 21/SB 21

Under section 13.95(1r) of the statutes, as created by 2011 Wisconsin Act 220, the Legislative Fiscal Bureau must prepare an earmark transparency report on each biennial budget bill and on each amendment to that bill. The attachment to this memorandum provides the required earmark transparency report for the substitute amendments to 2015 AB 21/SB 21 proposed by the Joint Committee on Finance.

The report is divided into two sections. The first section lists those items included in 2015 AB 21/SB 21 (the Governor's 2015-17 budget) and the 2015-17 capital budget recommendations of the Building Commission that are included in the Finance Committee's substitute amendment. Included for each item of this section are the page and item number showing where the provisions are described in the Legislative Fiscal Bureau's summaries of the Governor's budget and recommendations of the Building Commission.

The second section lists those items that were added by the Finance Committee to its version of the budget. For the items in this section, the number of the Finance Committee motion is identified.

For the items in each section, the cost (appropriation or authorization) of the provision, beneficiary of the provision (if determinable), and Senate and Assembly districts of the beneficiary (if determinable) are shown if the specific location of the program or project is identified.

For purposes of this report, the statutes define an earmark as a provision that does either of the following: (1) authorizes or requires the payment of state moneys to a specific beneficiary or beneficiaries in a manner not determined by laws of general applicability for the selection of the beneficiary or beneficiaries; or (2) creates or modifies a tax deduction, credit, exclusion, or

exemption that applies to a specific beneficiary or beneficiaries in a manner not determined by laws of general applicability for the selection of the beneficiary or beneficiaries. The earmark transparency report must include the following elements: (1) a list of all earmarks; (2) the cost of each earmark; (3) the beneficiary of each earmark, if the Bureau can make this determination, and the assembly and senate district in which the beneficiary resides (for individuals) or is located (for entities); and (4) for a report on a budget amendment, the name of the legislator who proposed the earmark.

Under section 13.102 of the statutes, the Joint Committee on Finance may not vote to recommend passage of the biennial budget bill or an amendment to the bill until the required report, on either the bill or amendment, has been distributed by the Bureau to each member of the Legislature and is made available on the Legislature's website. During the Committee's budget deliberation, a motion to delete an earmark identified in this report shall prevail on either a majority or tie vote.

Section 13.39 of the statutes specifies that neither house of the Legislature may pass the biennial budget bill until the Bureau has distributed a copy of an earmark transparency report on the bill, as amended, to each member of the Legislature and has made the report available on the Legislature's website. If a conference committee is convened on the biennial budget bill, the conference report may not add any earmarks to the budget, but may reduce the cost of any existing earmarks.

The attached list includes items contained within AB 21/SB 21 and the recommendations of the Building Commission and Joint Committee on Finance which, in our review, reflect the language of 2011 Act 220. The items that are listed identify a specific, named, non-state beneficiary of the earmark. The list does not include projects or programs that would be funded for a state government purpose, such as University of Wisconsin campus facilities or state highway projects.

BL/FA/sas
Attachment

Earmark Transparency Report

Section 1

2015 AB 21/SB 21 and 2015-17 Capital Budget Recommendations of the Building Commission Included by the Joint Committee on Finance

**Building Program (Wisconsin Agriculture Education Center, Inc.) (Page 561, #1; Page 564,
#2; and Page 565, #3)**

2015-17 Authorization: \$5,000,000 GPR-supported bonding

Beneficiary: Wisconsin Agriculture Education Center, Inc., in Manitowoc County

Senate Districts: 1 and 9

Assembly Districts: 2, 25, and 27

**Building Program (Carroll University Science Laboratory Facility) (Page 561, #1; Page 564,
#2; and Page 566, #4)**

2015-17 Authorization: \$3,000,000 GPR-supported bonding

Beneficiary: Carroll University in the City of Waukesha

Senate District: 33

Assembly District: 97

**Building Program (Marquette University Dental Clinic and Education Facility) (Page 561,
#1; Page 564, #2; and Page 567, #5)**

2015-17 Authorization: \$2,000,000 GPR-supported bonding

Beneficiary: Marquette University in Milwaukee

Senate District: 6

Assembly District: 16

**Building Program (Eau Claire Confluence Development Project) (Page 22, #10 and Page 295,
#1)**

2015-17 Authorization: \$15,000,000 GPR-supported bonding

Beneficiary: City of Eau Claire

Senate Districts: 23 and 31

Assembly Districts: 68, 91, and 93

Section 2

Additional Items Proposed by the Joint Committee on Finance

Grant to Southeastern Wisconsin Fox River Commission (Motion #149)

2015-17 Appropriation: \$200,000 SEG
Beneficiary: Southeastern Wisconsin Fox River Commission
Senate District: 28
Assembly District: 83

Economic Grant for Midwest Energy Research Consortium (Motion #494)

2015-17 Appropriation: \$250,000 GPR
Beneficiary: Midwest Energy Research Consortium
Senate District: 4
Assembly District: 10

Economic Development Grant for Prosperity Southwest Wisconsin (Motion #494)

2015-17 Appropriation: \$250,000 GPR
Beneficiary: Prosperity Southwest Wisconsin
Senate Districts: 15, 17, 27, and 32
Assembly Districts: 45, 49, 50, 51, 80, and 96

Economic Development Grant for Northcentral Technical College (Motion #494)

2015-17 Appropriation: \$150,000 GPR
Beneficiary: Northcentral Technical College
Senate District: 29
Assembly District: 85

Economic Development Grant for Marathon County Economic Development Corporation (Motion #494)

2015-17 Appropriation: \$100,000 GPR
Beneficiary: Marathon County Economic Development Corporation
Senate Districts: 12, 23, and 29
Assembly Districts: 35, 69, 85, 86, and 87

Grant to Green Bay Boys and Girls Club (Motion #342)

2015-17 Appropriation: \$150,000 FED
Beneficiary: Green Bay Boys and Girls Club
Senate District: 90
Assembly District: 30

Grant to Wisconsin Trust Account Foundation, Inc. (Motion #370)

2015-17 Appropriation: \$1,000,000 FED
Beneficiary: Wisconsin Trust Account Foundation, Inc.
Senate District: 26
Assembly District: 76

Grant to Lafayette County Sheriff's Office (Motion #234)

2015-17 Appropriation: \$100,000 PR

Beneficiary: Lafayette County

Senate District: 17

Assembly Districts: 49 and 51

Grant to the Wisconsin Court Appointed Special Advocate Association (Motion #246)

2015-17 Appropriation: \$160,000 GPR

Beneficiary: Wisconsin Court Appointed Special Advocate Association

Senate District: 26

Assembly District: 76

Frank Lloyd Wright Heritage Trail (Motion #509, #13 and Motion #999)

2015-17 Appropriation: \$500,000 GPR

Beneficiary: Local businesses/communities near identified landmarks.

Senate Districts: 17, 21, 22, and 26

Assembly Districts: 50, 51, 62, 66, 76, and 77

Neenah/Menasha Twin Trestles Project (Motion #520)

2015-17 Authorization: \$1.6 million stewardship program bonding

Beneficiary: Cities of Neenah and Menasha

Senate District: 19

Assembly Districts: 55 and 57

Economic Development Grant for St. Croix Valley Business Incubator (Motion #999)

2015-17 Appropriation: \$250,000 GPR

Beneficiary: River Falls Economic Development Corporation

Senate District: 10

Assembly District: 30

General Transportation Aid Payment to the Village of Lake Hallie (Motion #532)

2015-17 Appropriation: \$168,700 SEG

Beneficiary: Village of Lake Hallie in Chippewa County

Senate District: 23

Assembly District: 68

General Transportation Aid Payment to the Town of Kendall (Motion #532)

2015-17 Appropriation: \$24,500 SEG

Beneficiary: Town of Kendall in Lafayette County

Senate District: 17

Assembly District: 51

Harbor Assistance Program Grant to the City of Kewaunee (Motion #532)

2015-17 Authorization: \$4,220,000 SEG-supported borrowing

Beneficiary: City of Kewaunee in Kewaunee County

Senate District: 1

Assembly District: 1

Replacement of Young Road Bridge in the Town of Seneca in Wood County (Motion #532)

2015-17 Appropriation: \$85,000 SEG

Beneficiary: Town of Seneca in Wood County

Senate District: 24

Assembly District: 70

Historic Rehabilitation Tax Credit in Green Bay (Motion #533)

2015-17 Taxes: -\$1,000,000 GPR-Tax

Beneficiary: Building Rehabilitation Project in Green Bay

Senate Districts: 1, 2, and 30

Assembly Districts: 1, 4, 88, and 90

Supplemental Special Education Aid for District With Special Circumstances (Motion #457)

2015-17 Appropriation: estimated \$100,000 GPR

Beneficiary: Oconto Unified School District

Senate District: 30

Assembly District: 89